# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

Issued under P.A. 2 of 1968, as amended.	eport						
Local Government Type City Township Village Oth	Local Government Name		County				
udit Date							
We have audited the financial statements of accordance with the Statements of the Go Financial Statements for Counties and Local	vernmental Accounting Standards Bo	oard (GASB) and the	Uniform Reporting Format				
We affirm that:							
1. We have complied with the Bulletin for the	e Audits of Local Units of Government	in Michigan as revised.					
2. We are certified public accountants regis	tered to practice in Michigan.						
We further affirm the following. "Yes" response comments and recommendations	es have been disclosed in the financia	ll statements, including	the notes, or in the report of				
You must check the applicable box for each it	em below.						
Yes No 1. Certain component to	inits/funds/agencies of the local unit ar	e excluded from the fina	ancial statements.				
Yes No 2. There are accumula 275 of 1980).	ted deficits in one or more of this uni	it's unreserved fund ba	lances/retained earnings (P.				
Yes No 3. There are instances amended).	of non-compliance with the Uniform	Accounting and Budg	eting Act (P.A. 2 of 1968,				
Yes No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.							
	Yes No 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943 as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).						
Yes No 6. The local unit has be	en delinquent in distributing tax revenu	ues that were collected	for another taxing unit.				
The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earner  Yes No 7. pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfundin credits are more than the normal cost requirement, no contributions are due (paid during the year).							
Yes No 8. The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1999 (MCL 129.241).							
Yes No 9. The local unit has not adopted an investment policy as required by P.A. 196 of 1997 (MCL 129.95).							
We have enclosed the following:		Enclosed	To Be Not Forwarded Required				
The letter of comments and recommendation	ns.						
Reports on individual federal financial assista	ance programs (program audits).						
Single Audit Reports (ASLGU).							
Certified Public Accountant (Firm Name)							
Street Address	City	Sta	ZIP Code				
Accountant Signature Legislical Chandoll	P.C.	Da	te				

# Berrien Springs Community Library Berrien County, Michigan FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

Year ended March 31, 2006

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#### INDEPENDENT AUDITORS' REPORT

Board of Trustees Berrien Springs Community Library

We have audited the accompanying financial statements of the governmental activities and the major fund of Berrien Springs Community Library, as of March 31, 2006, and for the year then ended, which collectively comprise the Berrien Springs Community Library's basic financial statements, as listed in the contents. These financial statements are the responsibility of the Berrien Springs Community Library's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and the major fund of Berrien Springs Community Library, as of March 31, 2006, and the respective changes in financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

The budgetary comparison schedule, on page 11, is not a required part of the basic financial statements of the Berrien Springs Community Library, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consist principally of inquiries of management regarding the method of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it. The Berrien Springs Community Library has not presented a management's discussion and analysis that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Sigfied Condell A.C.

#### BASIC FINANCIAL STATEMENTS

## Berrien Springs Community Library STATEMENT OF NET ASSETS AND GOVERNMENTAL FUND BALANCE

March 31, 2006

<b>.</b> .							
		0		A alice at man a meta		Statement of net assets	
ASSETS			perating	AC	ljustments		et assets
Current assets	S:						
Cash		\$	344,428	\$	-	\$	344,428
Investment	S		1,293		-		1,293
Receivable	s		11,496		-		11,496
Prepaid ex	penses		1,556	_	-	_	1,556
	Total current assets		358,773				358,773
Noncurrent as	sets:						
	nterest in assets held by foundation		26,334		-		26,334
Capital ass	ets, net of accumulated depreciation			_	1,072,646		1,072,646
	Total noncurrent assets		26,334		1,072,646		1,098,980
	Total assets	<u>\$</u>	385,107		1,072,646		1,457,753
LIABILITIES							
Payables		\$	8,235	_			8,235
FUND BALAN	ICE						
Reserved, no			25,000		(25,000)		~
Unreserved			351,872		(351,872)		
	Total fund balance		376,872		(376,872)		
	Total liabilities and fund balance	\$	385,107				
NET ASSETS							•
Invested in ca	pital assets				1,072,646		1,072,646
Restricted, no	nexpendable				25,000		25,000
Unrestricted				_	351,872		351,872
	Total net assets			<u>\$</u>	1,449,518	<u>\$</u>	1,449,518
Amounts repo	rted in the statement of net assets are differe	nt be	cause:				
Total fund bal	ance					\$	376,872
	s used in <i>governmental activities</i> are not finar e, are not reported in the fund.	ncial r	esources				1,072,646
						<u> </u>	1 440 549
	Total net assets					<u>\$</u>	1,449,518

# Berrien Springs Community Library STATEMENT OF ACTIVITIES/STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

Year ended March 31, 2006

	Оре	erating	Ad	justments		atement of
Program expenditures/expenses			<del></del>	<del> </del>		**
Recreation and cultural - library:						
Operations	\$	272,930	\$	(39,170)	\$	233,760
Depreciation		-		89,068		89,068
Capital outlay		17,036		(17,036)		<del></del>
Total program expenses		289,966		32,862		322,828
Program revenues						
Charges for services		16,208		-		16,208
Operating grants and contributions	B	3,102	-	н		3,102
Total program revenues		19,310				19,310
Net program expenses	(	270,656)		(32,862)		(303,518)
General revenues						
Property taxes		185,026		-		185,026
State grants		4,282		-		4,282
District court penal fines		92,237		-		92,237
Investment return		9,524			_	9,524
Total general revenues		291,069				291,069
Change in fund balance/net assets		20,413		(32,862)		(12,449)
Fund balance/net assets - beginning	-	356,459		1,105,508	<del></del>	1,461,967
Fund balance/net assets - ending	\$	376,872	\$	1,072,646	\$	1,449,518
Change in fund balance					\$	20,413
Amounts reported in the statement of activities are d	ifferent	: because:				
Capital assets:						50.000
Acquisitions  Proving for depreciation						56,206
Provision for depreciation						(89,068)
Change in net assets				·	<u>\$</u>	(12,449)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The accounting policies of the Berrien Springs Community Library (the Library) conform to U.S. generally accepted accounting principles (hereinafter referred to as generally accepted accounting principles) as applicable to governments. The following is a summary of the more significant policies:

a) Reporting entity:

The Library is a Class III public library, serving patrons of the Village of Berrien Springs and the Township of Oronoko, Michigan. In accordance with generally accepted accounting principles and Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, these financial statements present the Library. The criteria established by the GASB for determining the reporting entity includes oversight responsibility, fiscal dependency, and whether the financial statements would be misleading if data were not included. The Library has determined that no other outside agency meets the above criteria and, therefore, no other agency has been included as a blended or discretely-presented component unit in the Library's financial statements. Also, the Library is not a component unit of any other entity.

#### b) Government-wide and fund financial statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all activities of the Library. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for the single governmental fund, using the columns labeled "Operating Fund."

#### c) Measurement focus, basis of accounting, and financial statement presentation:

The government-wide financial statements are reported using the economic resources, measurement focus, and the accrual basis of accounting, as are the nonexpendable trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources, measurement focus, and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government generally considers revenues to be available if they are expected t be collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures,

#### Berrien Springs Community Library NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

c) Measurement focus, basis of accounting, and financial statement presentation (continued): expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due. State grants, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the government.

The government reports a single major governmental fund, the Operating Fund, which accounts for all financial resources of the general government.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in the government-wide financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services, or privileges provided and (2) operating grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

- d) Assets, liabilities, and net assets or equity:
  - i) Bank deposits and investments Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.
  - ii) Receivables and payables In general, outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are considered to be fully collectible.

- iii) Prepaid assets Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.
- iv) Capital assets Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Capital assets are depreciated using the straight-line method over the following useful lives:

Buildings and improvements 15 - 40 years

Furniture and equipment

10 years

Materials

5 years

### Berrien Springs Community Library NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

d) Assets, liabilities, and net assets or equity (continued): vi) Fund equity - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

e) Property tax revenue recognition:

Property taxes are levied as of December 1 on property values assessed as of December 31 of the previous year. The billings are due on February 14, with the final collection date of February 28, after which time the bill becomes delinquent and penalties and interest may be assessed by the Library. Property tax revenue is recognized in the year for which taxes have been levied and become available. The Library levy date is December 1, and, accordingly, the total levy is recognized as revenue in the current year.

#### NOTE 2 - BUDGETARY STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

Budgetary information - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the Operating Fund. The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the line item level. Amounts encumbered for purchase orders, contracts, etc., are not tracked during the year. Budget appropriations are considered to be spent once the goods are delivered or the services rendered. There were no significant instances of actual expenditures exceeding budgetary amounts. All excess expenditures were offset by under-spending in other line items.

#### NOTE 3 - DEPOSITS AND INVESTMENTS:

Deposits:

State statutes and the Library's investment policy authorize the Library to make deposits in the accounts of federally-insured banks, credit unions, and savings and loan associations that operate within the State. At March 31, 2006, cash included deposits with financial institutions of \$344,439. Except as follows, the Library's deposits are in accordance with statutory authority. The Library holds two certificates of deposit (total value of \$99,404) with banks that do not operate within the State. The certificates mature in 2009 and 2010, but are callable by the banks, beginning in May 2005.

Custodial credit risk is the risk that, in the event of the failure of a financial institution, the Library will not be able to recover its deposits. Deposits are exposed to custodial credit risk if they are not covered by federal depository insurance and are uncollateralized. At March 31, 2006, \$147,113 of the Library's bank balances of \$347,113 was exposed to custodial credit risk because it was uninsured and uncollateralized.

The Library believes that it is impractical to insure all bank deposits due to the amounts of the deposits and the limits of FDIC insurance. As a result, the Library evaluates each financial institution with which it deposits funds and assesses the risk level of each institution. Only the institutions with an acceptable estimated risk level are used as depositories.

#### NOTE 3 - DEPOSITS AND INVESTMENTS (Continued):

#### Investments:

At March 31, 2006, the Library's sole investment consists of 38 shares of American Electric Power, reported at fair value, which were received through donation. Normally, a library cannot invest in corporate equities, however state law permits such investments to be held if received through donation. Once such holdings are sold, the proceeds from sale cannot be reinvested in similar investments.

#### NOTE 4 - RECEIVABLES:

Receivables (all of which are due within one year) as of March 31, 2006 are as follows:

Property taxes \$ 10,412 Interest \$ 1,084 \$ 11,496

#### NOTE 5 - CAPITAL ASSETS:

Capital asset activity of the Library for the current year was as follows:

	Beginning balance	Increases	Decreases	Ending balance
Depreciable capital assets:				
Buildings	\$ 1,277,071	\$ -	\$ -	\$ 1,277,071
Improvements	64,850	12,400	-	77,250
Furniture and equipment	112,460	4,636	-	1 <b>1</b> 7,096
Books and a/v material	191,601	39,170	33,846	196,925
Subtotal	1,645,982	56,206	33,846	1,668,342
Less accumulated depreciation for:				
Buildings	409,178	31,927	-	441,105
Improvements	10,597	5,612		16,209
Furniture and equipment	77,490	7,028	-	84,518
Books and a/v material	91,209	44,501	33,846	101,864
Subtotal	588,474	89,068	33,846	643,696
Depreciable capital assets, net	1,057,508	(32,862)	-	1,024,646
Land	48,000			48,000
Total capital assets, net	\$ 1,105,508	\$ (32,862)	<u> </u>	\$ 1,072,646

### Berrien Springs Community Library NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 - CAPITAL ASSETS (Continued):

The Library's building is in substance, a capitalized lease of property owned by the Township of Oronoko. The Library occupies the facility rent free. Upon maturity of the bonds issued by the Township to finance the project costs, the building will be turned over to the Library, by quitclaim deed. The bonds mature in May 2008.

#### NOTE 6 - BENEFICIAL INTEREST IN ASSETS HELD BY FOUNDATION:

#### a) Beneficial interest in assets held by foundation:

Amounts shown as beneficial interest in assets held by foundation represents monies placed with the Berrien Community Foundation (the Foundation) by the Library, specifying itself as the beneficiary. The Foundation maintains variance power and legal ownership of such funds, and, as such, continues to report the funds as assets of the Foundation, with a corresponding liability, agency endowment fund. The Library reports this asset at the present value of future payments expected to be received. The portion of the asset that is considered nonexpendable is shown as a separate component of fund balance/net assets.

#### NOTE 7 - DEFINED CONTRIBUTION PENSION PLAN:

The Library makes contributions to IRA accounts, on behalf of eligible employees. Total contributions made during the year ended March 31, 2006, totaled \$4,486.

#### NOTE 8 - CLAIMS ARISING FROM RISKS OF LOSS:

The Library is exposed to various risks of loss due to general liability, property and casualty, and workers' compensation potential claims. These risks of loss are managed through purchased commercial insurance.

#### REQUIRED SUPPLEMENTARY INFORMATION

# Berrien Springs Community Library STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - Operating Fund

Year ended March 31, 2006

	Original _budget_	Amended budget	_Actual_	Variance favorable (unfavorable)
REVENUES				
Taxes	\$ 175,000	\$ 178,100	\$ 185,026	\$ 6,926
State grants	6,500	4,300	4,282	(18)
Charges for service	10,000	16,100	16,208	108
Fines and forfeitures	89,000	92,300	92,237	(63)
Investment return	1,000	3,200	9,524	6,324
Contributions	500	2,500	3,102	602
Total revenues	282,000	296,500	310,379	13,879
EXPENDITURES				
Recreation and cultural:				
Salaries	145,600	140,400	139,807	593
Books	42,300	42,800	42,752	48
Building and equipment maintenance	14,100	24,900	25,454	(554)
Professional services	11,600	14,100	14,139	(39)
Utilities	13,800	14,000	13,978	22
Payroll taxes	10,000	10,000	10,623	(623)
Supplies	5,600	5,500	6,147	(647)
Insurance	6,500	6,000	5,956	44
Employee benefits	5,200	5,300	5,258	42
Education and transportation	1,900	3,200	3,143	57
Administrative costs	1,500	1,300	1,353	(53)
Communication	1,500	1,300	1,324	(24)
Programs	1,100	1,300	1,291	9
Miscellaneous	1,600	800	1,705	(905)
Total recreational and cultural	262,300	270,900	272,930	(2,030)
Capital outlay	19,700	18,200	17,036	1,164
Total expenditures	282,000	289,100	289,966	(866)
EXCESS OF REVENUES OVER EXPENDITURES	-	7,400	20,413	13,013
FUND BALANCES - BEGINNING	356,459	356,459	356,459	
FUND BALANCES - ENDING	\$ 356,459	\$ 363,859	\$ 376,872	\$ 13,013



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August 4, 2006

Members of the Board Berrien Springs Community Library Berrien Springs, Michigan

In planning our audit of the basic financial statements of Berrien Springs Community Library for the year ended March 31, 2006, we considered the Library's internal control in order to determine our auditing procedures for the purpose of expressing an opinion on the combined financial statements and not to provide assurance on internal control.

However, during our audit, we became aware of several matters that are opportunities for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes our comments and suggestions regarding those matters. This letter does not affect our report dated August 4, 2006, on the basic financial statements of Berrien Springs Community Library.

We will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Sincerely.

gfried Crankell P.C.

#### Compliance with statutory requirements

#### a) Deposits and investments

#### Finding:

The Library has not presented its investment policy to Wachovia Securities for acknowledgement. State statute, P.A. 20 requires investment advisors and custodians of a local unit of government (including libraries) to acknowledge their understanding of the investment policy. Such a procedure assists a local unit in staying compliance with permitted investments. As a result of not having an acknowledgement by the custodian, the Library continues to hold two securities (out of state bank certificates of deposit) that are not in compliance with State statue.

An investment activity report has not been prepared, as required by P.A. 20.

#### Recommendations:

The Library must understand the requirements of its recently adopted investment policy and perform those procedures contained therein.

#### b) Budget

#### Finding:

The State expects local units of government to have a spending budget in place to serve as a control over expenditures. The Library has not established policies and procedures to demonstrate timely presentation and approval of budget amendments.

As a result, budget amendments occur after the expenditure is made, rather than in advance (to demonstrate authorization to incur the cost).

#### Recommendations:

The Library should review the provisions of P.A. 621 (the Budget Act) and the Budget Manual (prepared by the Local Audit Division of the Michigan Department of Treasury), so as to develop appropriate budgetary policies and procedures.

The Library should consider changing the level of (legal) budget approval from the "line item" level to the "activity" or function level. By increasing the approval level, the need for constant budget amendments is put off until late in the year when more accurate information is available as to ultimate annual spending. In some years, no amendments may be required. Information regarding line item spending and budget amounts should still be maintained, but excess expenditures at the line item level do not become elevated to a legal compliance issue.

#### Cash receipts

#### Finding:

Cash received at the front desk is accumulated and deposited once a month. A register is not in use. Cash is not counted until the deposit is prepared. Such cash is used occasionally to pay bills. As a result, it is not possible to assure that all cash received is deposited intact. During the past year, recorded cash received was about \$16.000.

#### Recommendation:

The Library should consider more frequent depositing. Alternatively, cash received could be counted frequently, so as to create an expectation of the amount to be deposited at each month end. The practice of paying bills out of uncounted receipts should be discouraged.

#### Capital assets

#### Finding:

The capitalization policies discussed in the footnotes to the financial statement have not been committed to writing, so as to provide clear and complete communication to those involved in asset acquisition and disposition, including recordkeeping.

#### Recommendations:

The Library should establish a written capitalization policy that fits its needs. Attention should be given to both purchased and donated items, and to books. The current fixed asset detail schedule should be reviewed for completeness and consistency with such guidelines.

#### Physical safeguarding of recordkeeping

#### Findina:

The financial records (including computer generated) are maintained in the home of individual. The Library is at risk for loss of records and of data security.

#### Recommendations:

The Library should be aware of the risks associated with the location of its accounting records, and establish policies and procedures to limit its exposure to such risks. The Library may want to discuss the matter with its insurance carrier.

Except as to physical safeguarding of recordkeeping, all of the matters discussed above are repeat comments from last year.